



GENERAL ASSEMBLY

COMMONWEALTH OF KENTUCKY

2010 REGULAR SESSION

SENATE BILL NO. 176

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The following bill was reported to the House from the Senate and ordered to be printed.

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TREY GRAYSON
SECRETARY OF STATE
COMMONWEALTH OF KENTUCKY
BY R. Allen

AN ACT relating to reverse auctions in government purchasing.

Be it enacted by the General Assembly of the Commonwealth of Kentucky:

1 ➔ Section 1. KRS 45A.035 is amended to read as follows:

2 (1) The secretary of the Finance and Administration Cabinet shall have power and
3 authority over, and may, except as otherwise expressly provided in this code, adopt
4 regulations pursuant to KRS Chapter 13A and consistent with this code governing
5 the purchasing, management, and control of any and all supplies, services, and
6 construction, and other items required to be purchased by the Commonwealth. The
7 secretary shall consider and decide matters of policy with regard to state
8 procurement. The secretary shall have the power of review with respect to the
9 implementation of regulations and policy determinations.

10 (2) Regulations shall be adopted governing the following:

- 11 (a) Conditions and procedures for delegations of purchasing authority;
12 (b) Prequalification, suspension, debarment, and reinstatement of prospective
13 bidders;
14 (c) Small purchase procedures;
15 (d) Conditions and procedures for the purchase of items for resale;
16 (e) Conditions and procedures for the purchase of agricultural products in
17 accordance with KRS 45A.645;
18 (f) Conditions and procedures for the use of source selection methods authorized
19 by this code, including emergency purchases;
20 (g) Opening and rejection of bids or offers, consideration of alternate bids, and
21 waiver of informalities in offers;
22 (h) Confidentiality of technical data and trade secrets information submitted by
23 actual or prospective bidders or offerors;
24 (i) Partial, progressive, and multiple awards;
25 (j) Supervision of storerooms and inventories, including determination of

1 appropriate stock levels and the management, transfer, sale, or other disposal
2 of state-owned property;

3 (k) Definitions and classes of contractual services and procedures for acquiring
4 them;~~[-and]~~

5 (l) An appeals process to resolve disputes arising from specifications requiring
6 items deemed to be equivalent or a sole brand as specified in KRS 45A.170;

7 and

8 (m) Use of reverse auctions as defined in Section 2 of this Act.

9 The secretary may adopt such other regulations as deemed advisable to carry out the
10 purposes of this code.

11 ➔Section 2. KRS 45A.070 is amended to read as follows:

12 As used in KRS 45A.070 to 45A.180, unless the context in which they are used clearly
13 requires a different meaning:

14 (1) "Cost-reimbursement contract" means a contract under which the Commonwealth
15 reimburses the contractor for those contract costs, within a stated ceiling, which are
16 allowable and allocable in accordance with cost principles as provided in KRS
17 45A.215, and a fee, if any.

18 (2) "Established catalogue price" means the price included in the most current
19 catalogue, price list, schedule, or other form that:

20 (a) Is regularly maintained by the manufacturer or vendor of an item;

21 (b) Is either published or otherwise available for inspection by customers; and

22 (c) States prices at which sales are currently or were last made to a significant
23 number of buyers constituting the general buying public for that item.

24 (3) "Best value" means a procurement in which the decision is based on the primary
25 objective of meeting the specific business requirements and best interests of the
26 Commonwealth. These decisions shall be based on objective and quantifiable
27 criteria that shall include price and that have been communicated to the offerors as

1 set forth in the invitation for bids.

2 (4) "Invitation for bids" means all documents, whether attached or incorporated by
3 reference, utilized for soliciting bids in accordance with the procedures set forth in
4 KRS 45A.080 of this code.

5 (5) "Request for proposals" means all documents, whether attached or incorporated by
6 reference, utilized for soliciting proposals in accordance with the procedures set
7 forth in KRS 45A.085, 45A.090, 45A.095, 45A.100, or 45A.180.

8 (6) "Responsible bidder or offeror" means a person who has the capability in all
9 respects to perform fully the contract requirements, and the integrity and reliability
10 which will assure good faith performance.

11 (7) "Responsive bidder" means a person who has submitted a bid under KRS 45A.080
12 which conforms in all material respects to the invitation for bids, so that all bidders
13 may stand on equal footing with respect to the method and timeliness of submission
14 and as to the substance of any resulting contract.

15 **(8) "Reverse auction" means a real-time, structured bidding process, usually lasting**
16 **less than one (1) hour, and taking place during a previously scheduled time and**
17 **Internet location, during which multiple bidders, anonymous to each other,**
18 **submit revised, lower bids to provide the solicited good or leased space. "Reverse**
19 **auction" does not apply to construction projects, including but not limited to**
20 **road, bridge, and building projects.**

21 ➔Section 3. KRS 45A.080 is amended to read as follows:

22 (1) Contracts exceeding the amount provided by KRS 45A.100 shall be awarded by
23 competitive sealed bidding, **which may include the use of a reverse auction,** unless
24 it is determined in writing that this method is not practicable. Factors to be
25 considered in determining whether competitive sealed bidding is not practicable
26 shall include:

27 (a) Whether specifications can be prepared that permit award on the basis of best

1 value; and

2 (b) The available sources, the time and place of performance, and other relevant
3 circumstances as are appropriate for the use of competitive sealed bidding.

4 (2) The invitation for bids shall state that awards shall be made on the basis of best
5 value. In any contract which is awarded under an invitation to bid which requires
6 delivery by a specified date and imposes a penalty for late delivery, if the delivery is
7 late, the contractor shall be given the opportunity to present evidence that the cause
8 of the delay was beyond his control. If it is the opinion of the purchasing officer that
9 there is sufficient justification for delayed delivery, the purchasing officer may
10 adjust or waive any penalty that is provided for in the contract.

11 (3) Adequate public notice of the invitation for bids and any reverse auction shall be
12 given a sufficient time prior to the date set forth for the opening of bids or
13 beginning of the reverse auction. The notice may include posting on the Internet or
14 publication in a newspaper or newspapers of general circulation in the state as
15 determined by the secretary of the Finance and Administration Cabinet not less than
16 seven (7) days before the date set for the opening of the bids and any reverse
17 auction. The provisions of this subsection shall also apply to price contracts and
18 purchase contracts of state institutions of higher education.

19 (4) Bids shall be opened publicly or entered through a reverse auction at the time and
20 place designated in the invitation for bids. At the time the bids are opened, or the
21 reverse auction has ended, the purchasing agency shall announce the agency's
22 engineer's estimate, if applicable, and make it a part of the agency records pertaining
23 to the letting of any contract for which bids were received. Each written or reverse
24 auction bid, together with the name of the bidder and the agency's engineer's
25 estimate, shall be recorded and be open to public inspection. Electronic bid opening
26 and posting of the required information for public viewing shall satisfy the
27 requirements of this subsection.

1 (5) The contract shall be awarded by written notice to the responsive and responsible
2 bidder whose bid offers the best value.

3 (6) Correction or withdrawal of written or reverse auction bids shall be allowed only to
4 the extent permitted by regulations issued by the secretary.

5 ➔Section 4. KRS 45A.085 is amended to read as follows:

6 (1) When, under administrative regulations promulgated by the secretary or under KRS
7 45A.180, the purchasing officer determines in writing that the use of competitive
8 sealed bidding is not practicable, and except as provided in KRS 45A.095 and
9 45A.100, a contract may be awarded by competitive negotiation, which may
10 include the use of a reverse auction.

11 (2) Adequate public notice of the request for proposals and any reverse auction shall
12 be given in the same manner and circumstances as provided in KRS 45A.080(3).

13 (3) Contracts other than contracts for projects utilizing an alternative project delivery
14 method under KRS 45A.180 may be competitively negotiated when it is determined
15 in writing by the purchasing officer that the bids received by competitive sealed
16 bidding either are unreasonable as to all or part of the requirements, or were not
17 independently reached in open competition, and for which each competitive bidder
18 has been notified of the intention to negotiate and is given reasonable opportunity to
19 negotiate.

20 (4) Contracts for projects utilizing an alternative project delivery method shall be
21 processed in accordance with KRS 45A.180.

22 (5) The request for proposals shall indicate the relative importance of price and other
23 evaluation factors, and any reverse auction procedures.

24 (6) Award shall be made to the responsible offeror whose proposal is determined in
25 writing to be the most advantageous to the Commonwealth, taking into
26 consideration price and the evaluation factors set forth in the request for proposals.

27 (7) Written or oral discussions shall be conducted with all responsible offerors who

submit proposals determined in writing to be reasonably susceptible of being selected for award. Discussions shall not disclose any information derived from proposals submitted by competing offerors. Discussions need not be conducted:

- (a) With respect to prices, where the prices are fixed by law, reverse auction, or administrative regulation, except that consideration shall be given to competitive terms and conditions;
- (b) Where time of delivery or performance will not permit discussions; or
- (c) Where it can be clearly demonstrated and documented from the existence of adequate competition or prior experience with the particular supply, service, or construction item, that acceptance of an initial offer without discussion would result in fair and reasonable best value procurement, and the request for proposals notifies all offerors of the possibility that award may be made on the basis of the initial offers.

➔Section 5. KRS 45A.100 is amended to read as follows:

- (1) Procurements may be made in accordance with small purchase administrative regulations promulgated by the secretary of the Finance and Administration Cabinet, pursuant to KRS Chapter 13A, as follows:
 - (a) Up to ten thousand dollars (\$10,000) per project for construction and one thousand dollars (\$1,000) for purchases by any state governmental body, except for those state administrative bodies specified in paragraph (b) of this subsection; and
 - (b) Up to forty thousand dollars (\$40,000) per project for construction or purchases by the Finance and Administration Cabinet, state institutions of higher education, and the legislative branch of government.
- (2) Procurement requirements shall not be artificially divided so as to constitute a small purchase under this section. Reverse auctions may be used for small purchase procurements. At least every two (2) years, the secretary shall review the prevailing

costs of labor and materials and may make recommendations to the next regular session of the General Assembly for the revision of the then current maximum small purchase amount as justified by intervening changes in the cost of labor and materials.

- (3) The secretary of the Finance and Administration Cabinet may grant to any state agency with a justifiable need a delegation of small purchasing authority which exceeds the agency's small purchase limit provided in subsection (1) of this section. Delegations of small purchasing authority shall be granted or revoked by the secretary of the Finance and Administration Cabinet, in accordance with administrative regulations promulgated by the cabinet pursuant to KRS Chapter 13A. These administrative regulations shall establish, at a minimum, the criteria for granting and revoking delegations of small purchasing authority, including the requesting agency's past compliance with purchasing regulations, the level of training of the agency's purchasing staff, and the extent to which the agency utilizes the Kentucky Automated Purchasing System. The administrative regulations may permit the secretary of the Finance and Administration Cabinet to delegate small purchase procurements up to the maximum amount specified in subsection (1)(b) of this section.

➔Section 6. KRS 45A.345 is amended to read as follows:

As used in KRS 45A.343 to 45A.460, unless the context indicates otherwise:

- (1) "Aggregate amount" means the total dollar amount during a fiscal year of items of a like nature, function, and use the need for which can reasonably be determined at the beginning of the fiscal year. Items the need for which could not reasonably be established in advance or which were unavailable because of a failure of delivery need not be included in the aggregate amount.
- (2) "Capital cost avoidance" means moneys expended by a local public agency to pay for an energy conservation measure identified as a permanent equipment

1 replacement and whose cost has been discounted by any additional energy and
 2 operation savings generated from other energy conservation measures identified in
 3 the guaranteed energy savings contract, except that for school districts capital cost
 4 avoidance shall also mean moneys expended by the district from one (1) or more of
 5 the following sources:

6 (a) General fund;

7 (b) Capital outlay allotment under KRS 157.420; and

8 (c) State and local funds from the Facilities Support Program of Kentucky under
 9 KRS 157.440.

10 (3) "Chief executive officer" means the mayor, county judge/executive, superintendent
 11 of schools, or the principal administrative officer of a local public agency, or the
 12 person designated by the chief executive officer or legislative body of the local
 13 public agency to perform the procurement function.

14 (4) "Construction" means the process of building, altering, repairing, or improving any
 15 public structure or building, or other public improvements of any kind to any public
 16 real property. It does not include the routine operation, routine repair, or routine
 17 maintenance of existing structures, buildings, or real property.

18 (5) "Contract" means all types of local public agency agreements, including grants and
 19 orders, for the purchase or disposal of supplies, services, construction, or any other
 20 item. It includes awards and notices of award; contracts of a fixed-price, cost, cost-
 21 plus-a-fixed-fee, or incentive type; contracts providing for the issuance of job or
 22 task orders; leases; letter contracts; and purchase orders. It also includes
 23 supplemental agreements with respect to any of the foregoing. It does not include
 24 labor contracts with employees of local public agencies.

25 (6) "Document" means any physical embodiment of information or ideas, regardless of
 26 form or characteristic, including electronic versions thereof.

27 (7) "Established catalogue price" means the price included in the most current

1 catalogue, price list, schedule, or other form that:

2 (a) Is regularly maintained by the manufacturer or vendor of an item; and

3 (b) Is either published or otherwise available for inspection by customers; and

4 (c) States prices at which sales are currently or were last made to a significant
5 number of buyers constituting the general buying public for that item.

6 (8) "Evaluated bid price" means the dollar amount of a bid after bid price adjustments
7 are made pursuant to objective measurable criteria, set forth in the invitation for
8 bids, which affect the economy and effectiveness in the operation or use of the
9 product, such as reliability, maintainability, useful life, residual value, and time of
10 delivery, performance, or completion.

11 (9) "Invitation for bids" means all documents, whether attached or incorporated by
12 reference, utilized for soliciting bids in accordance with the procedures set forth in
13 KRS 45A.365.

14 (10) "The legislative body or governing board" means a council, commission, or other
15 legislative body of a city, consolidated local government, or urban-county; a county
16 fiscal court; board of education of a county or independent school district; board of
17 directors of an area development district or special district; or board of any other
18 local public agency.

19 (11) "Local public agency" means a city, county, urban-county, consolidated local
20 government, school district, special district, or an agency formed by a combination
21 of such agencies under KRS Chapter 79, or any department, board, commission,
22 authority, office, or other sub-unit of a political subdivision which shall include the
23 offices of the county clerk, county sheriff, county attorney, coroner, and jailer.

24 (12) "May" means permissive. However, the words "no person may . . ." mean that no
25 person is required, authorized, or permitted to do the act prescribed.

26 (13) "Negotiation" means contracting by either the method set forth in KRS 45A.370,
27 45A.375, or 45A.380.

- 1 (14) "Noncompetitive negotiation" means informal negotiation with one (1) or more
2 vendor, contractor, or individual without advertisement or notice.
- 3 (15) "Objective measurable criteria" means sufficient information in the invitation to bid
4 as to weight and method of evaluation so that the evaluation may be determined
5 with reasonable mathematical certainty. Criteria which are otherwise subjective,
6 such as taste and appearance, may be established when appropriate.
- 7 (16) "Person" means any business, individual, union, committee, club, or other
8 organization or group of individuals.
- 9 (17) "Procurement" means the purchasing, buying, renting, leasing, or otherwise
10 obtaining any supplies, services, or construction. It also includes all functions that
11 pertain to the obtaining of any public procurement, including description of
12 requirements, selection, and solicitation of sources, preparation and award of
13 contract, and all phases of contract administration.
- 14 (18) "Request for proposals" means all documents, whether attached or incorporated by
15 reference, utilized for soliciting proposals in accordance with the procedures set
16 forth in KRS 45A.370, 45A.375, 45A.380, or 45A.385.
- 17 (19) "Responsible bidder or offeror" means a person who has the capability in all
18 respects to perform fully the contract requirements, and the integrity and reliability
19 which will assure good faith performance.
- 20 (20) "Responsive bidder" means a person who has submitted a bid under KRS 45A.365
21 which conforms in all material respects to the invitation for bids, so that all bidders
22 may stand on equal footing with respect to the method and timeliness of submission
23 and as to the substance of any resulting contract.
- 24 **(21) "Reverse auction" means a real-time, structured bidding process, usually lasting**
25 **less than one (1) hour, and taking place during a previously scheduled time and**
26 **Internet location, during which multiple bidders, anonymous to each other,**
27 **submit revised, lower bids to provide the solicited good or leased space.**

1 ~~(22)~~~~(21)~~ "Services" means the rendering, by a contractor, of its time and effort rather
 2 than the furnishing of a specific end product other than reports which are merely
 3 incidental to the required performance of service. It does not include labor contracts
 4 with employees of local public agencies.

5 ~~(23)~~~~(22)~~ "Shall" means imperative.

6 ~~(24)~~~~(23)~~ "Specifications" means any description of a physical or functional
 7 characteristic of a supply, service, or construction item. It may include a description
 8 of any requirement for inspecting, testing, or preparing a supply, service, or
 9 construction item for delivery.

10 ~~(25)~~~~(24)~~ "Supplemental agreement" means any contract modification which is
 11 accomplished by the mutual action of the parties.

12 ~~(26)~~~~(25)~~ "Supplies" means all property, including but not limited to leases on real
 13 property, printing, and insurance, except land or a permanent interest in land.

14 ~~(27)~~~~(26)~~ "Energy conservation measure" means a training program or facility alteration
 15 designed to reduce energy consumption or operating costs, and may include one (1)
 16 or more of the following:

- 17 (a) Insulation of the building structure or systems within the building;
- 18 (b) Storm windows or doors, caulking or weatherstripping, multiglazed windows
 19 or doors, heat absorbing or heat reflective glazed and coated window or door
 20 systems, additional glazing, reductions in glass area, or other window and
 21 door system modifications that reduce energy consumption;
- 22 (c) Automated or computerized energy control systems;
- 23 (d) Heating, ventilating, or air conditioning system modifications or
 24 replacements;
- 25 (e) Replacement or modification of lighting fixtures to increase the energy
 26 efficiency of the lighting system without increasing the overall illumination of
 27 a facility, unless an increase in illumination is necessary to conform to the

1 applicable state or local building code for the lighting system after the
2 proposed modifications are made;

3 (f) Energy recovery systems;

4 (g) Cogeneration systems that produce steam or forms of energy such as heat, as
5 well as electricity, for use primarily within a building or complex of buildings;

6 (h) Energy, water, or wastewater conservation measures that provide long-term
7 operating cost reductions or billable revenue increases;

8 (i) Any life safety measures that provide long-term operating cost reductions;

9 (j) Water and wastewater conservation measures, including plumbing fixtures
10 and infrastructure;

11 (k) Equipment upgrades that improve the accuracy of billable revenue generating
12 systems; or

13 (l) Automated, electronic, or remotely controlled systems or measures that reduce
14 direct personnel costs.

15 ~~(28)~~~~(27)~~ "Guaranteed energy savings contract" means a contract for the evaluation and
16 recommendation of energy, water, and wastewater conservation measures and for
17 implementation of one (1) or more of those measures. The contract shall provide
18 that all payments, except obligations on termination of the contract before its
19 expiration, are to be made over time and the savings are guaranteed to the extent
20 necessary to make payments for the cost of the design, installation, and maintenance
21 of energy, water, and wastewater conservation measures.

22 ~~(29)~~~~(28)~~ "Qualified provider" means a person or business experienced in the design,
23 implementation, and installation of energy, water, and wastewater conservation
24 measures and is determined to be qualified by the local public agency. The qualified
25 provider shall be responsible for and shall provide the local public agency with the
26 following information regarding guaranteed energy, water, and wastewater savings
27 contracts:

- 1 (a) Project design and specifications;
- 2 (b) Construction management;
- 3 (c) Construction;
- 4 (d) Commissioning;
- 5 (e) On-going services as required;
- 6 (f) Measurement and verification of savings for guaranteed energy, water, and
- 7 wastewater savings contracts; and
- 8 (g) Annual reconciliation statements as provided in KRS 45A.352(8).

9 ➔Section 7. KRS 45A.365 is amended to read as follows:

- 10 (1) All contracts or purchases shall be awarded by competitive sealed bidding, which
- 11 may include the use of a reverse auction, except as otherwise provided by KRS
- 12 45A.370 to 45A.385 and for the purchase of wholesale electric power by municipal
- 13 utilities as provided in KRS 96.901(1).
- 14 (2) The invitation for bids shall state that the award shall be made on the basis of the
- 15 lowest bid price or the lowest evaluated bid price. If the latter is used, the objective
- 16 measurable criteria to be utilized shall be set forth in the invitation for bids.
- 17 (3) Adequate public notice of the invitation for bids and any reverse auction shall be
- 18 given prior to the date set forth for the opening of bids. The notice may include
- 19 posting on the Internet or publication in a newspaper of general circulation in the
- 20 local jurisdiction not less than seven (7) days before the date set for the opening of
- 21 the bids and any reverse auction. The public notice shall include the time and place
- 22 the bids will be opened and the time and place where the specifications may be
- 23 obtained.
- 24 (4) The bids shall be opened publicly or entered through a reverse auction at the time
- 25 and place designated in the invitation for bids. Each written or reverse auction bid,
- 26 together with the name of the bidder, shall be recorded and be open to public
- 27 inspection. Electronic bid opening and posting of the required information for

1 public viewing shall satisfy the requirements of this subsection.

2 (5) A contract shall be awarded with reasonable promptness by written notice to the
3 responsive and responsible bidder whose bid is either the lowest bid price or the
4 lowest evaluated bid price.

5 (6) The local public agency may allow the withdrawal of a bid where there is a patent
6 error on the face of the bid document, or where the bidder presents sufficient
7 evidence, substantiated by bid worksheets, that the bid was based upon an error in
8 the formulation of the bid price.

9 ➔Section 8. KRS 45A.370 is amended to read as follows:

10 (1) A local public agency may contract or purchase through competitive negotiation,
11 which may include a reverse auction, upon a written finding that:

12 (a) Specifications cannot be made sufficiently specific to permit award on the
13 basis of either the lowest bid price or the lowest evaluated bid price,
14 including, but not limited to, contracts for experimental or developmental
15 research work, or highly complex equipment which requires technical
16 discussions, and other nonstandard supplies, services, or construction; or

17 (b) Sealed bidding is inappropriate because the available sources of supply are
18 limited, the time and place of performance cannot be determined in advance,
19 the price is regulated by law, or a fixed price contract is not applicable; or

20 (c) The bid prices received through sealed bidding are unresponsive or
21 unreasonable as to all or part of the requirements, or are identical or appear to
22 have been the result of collusion; provided each responsible bidder is notified
23 of the intention to negotiate and is given a reasonable opportunity to negotiate,
24 and the negotiated price is lower than the lowest rejected bid by any
25 responsible bidder.

26 (2) Proposals shall be solicited through public notice pursuant to KRS 45A.365(3) or
27 any other means which can be demonstrated to notify an adequate number of

1 qualified sources to permit reasonable competition consistent with the nature and
 2 requirement of the procurement. The request for proposals shall indicate the factors
 3 to be considered in the evaluation and the relative importance of each factor, and
 4 the procedures to be followed if a reverse auction is used in the procurement.

5 (3) Written or oral discussions shall be conducted with all responsible offerors who
 6 submit proposals determined in writing to be reasonably susceptible of being
 7 selected for award. Discussions shall not disclose any information derived from
 8 proposals submitted by competing offerors. Discussions need not be conducted:

9 (a) With respect to prices, where such prices are fixed by law, ~~or~~ regulation, or
 10 reverse auction, except that consideration shall be given to competitive terms
 11 and conditions; or

12 (b) Where time of delivery or performance will not permit discussions; or

13 (c) Where it can be clearly demonstrated and documented from the existence of
 14 adequate competition or accurate prior cost experience with that particular
 15 supply, service, or construction item that acceptance of an initial offer without
 16 discussion would result in fair and reasonable prices and the request for
 17 proposal notifies all offerors of the possibility that award may be made on the
 18 basis of initial offers.

19 (4) If discussions pertaining to the revision of the specifications or quantities are held
 20 with any potential offeror, all other potential offerors shall be afforded an
 21 opportunity to take part in such discussions. A request for proposals based on
 22 revised specifications or quantities shall be issued as promptly as possible, shall
 23 provide for an expeditious response to the revised requirements and shall be
 24 awarded upon the basis of the lowest bid price or lowest evaluated bid price
 25 submitted by any responsive and responsible offeror. No discussion shall be
 26 conducted with offerors after submission of revised proposals except for a
 27 compelling reason as determined in writing by the local public agency. The request

1 for proposals shall state that an award is to be made without discussion except as
2 herein provided.

3 (5) Award shall be made to the responsible offeror whose proposal is determined in
4 writing to be the most advantageous to the local public agency based upon the
5 evaluation factors set forth in the request for proposals.

6 ➔Section 9. KRS 56.440 is amended to read as follows:

7 As used in this chapter, unless the context otherwise requires:

8 (1) "Commission" means the State Property and Buildings Commission;

9 (2) "Real estate" includes lands together with improvements thereon and appurtenances
10 thereto;

11 (3) "Building" includes any structure or improvement upon real estate of a permanent
12 nature and additionally includes any sites, structures, equipment, machinery, or
13 devices for the purpose of establishing, developing, or furthering television or
14 related services in aid of education or in aid of any other proper public functions,
15 whether or not the same would otherwise be legally defined as buildings; but only
16 (except for industrial development projects) if used or to be used by the
17 Commonwealth of Kentucky or one (1) of its departments or agencies (not
18 including independent municipal corporations or political subdivisions);

19 (4) "Building project" includes the acquisition of any real estate and the acquisition,
20 construction, reconstruction, and structural maintenance of buildings, the
21 installation of utility services, including roads and sewers, and the purchase and
22 installation of equipment, facilities, and furnishings of a permanent nature for
23 buildings; the purchase and installation initially of movable equipment, furnishings,
24 and appurtenances necessary to make a building operable; and for television or
25 related purposes as referred to in subsection (3) of this section, for use by the state
26 government or one (1) of its departments or agencies, not including any independent
27 municipal corporation or political subdivision, or any other capital outlay program

1 authorized by any branch budget bill or other legislation;

2 (5) "Industrial development project" means and includes the acquisition of any real
3 estate and the construction, acquisition, and installation thereon and with respect
4 thereto of improvements and facilities necessary and useful for the improvement of
5 such real estate for conveyance to or lease to industrial entities to be used for
6 manufacturing, processing, or assembling purposes, including surveys, site tests and
7 inspections, subsurface site work, excavation, removal of structures, roadways,
8 cemeteries, and other surface obstructions, filling, grading and provision of
9 drainage, storm water detention, installation of utilities such as water, sewer,
10 sewage treatment, gas, electricity, communication, and other similar facilities, off-
11 site construction of utility extensions to the boundaries of such real estate,
12 construction and installation of buildings, including buildings to be used for worker
13 training and education, rail facilities, roads, sidewalks, curbs, and other
14 improvements to such real estate necessary to its manufacturing, processing, or
15 assembling use by industrial entities; provided that an industrial entity must have
16 agreed with the commission, prior to the financing of an industrial development
17 project, to develop, in conjunction with such industrial development project,
18 manufacturing, processing, or assembling facilities satisfactory to the commission;

19 (6) "Industrial entity" means any corporation, partnership, person, or other legal entity,
20 whether domestic or foreign, which will itself or through its subsidiaries and
21 affiliates construct and develop a manufacturing, processing, or assembling facility
22 on the site of an industrial development project financed pursuant to this chapter;

23 (7) "Incremental taxes" means, for any fiscal year of the Commonwealth, that amount
24 of money which is equal to all tax revenues received by the Commonwealth, as
25 taxing entity, during such fiscal year in respect of an industrial development project
26 and improvements and equipment thereon and the products thereof, and activities
27 carried out by the occupants and users of such industrial development project,

1 minus an amount equal to all tax revenues received by the Commonwealth, as
 2 taxing entity, in respect of the site of the industrial development project and the
 3 same type of taxable properties and activities during the fiscal year immediately
 4 preceding the fiscal year during which construction of the improvements undertaken
 5 by an industrial entity as a result of the financing of such industrial development
 6 project commenced. Incremental taxes shall include such tax revenues as state
 7 corporate income taxes, state income taxes paid by employees of manufacturing,
 8 processing, and assembling facilities developed on the site of an industrial
 9 development project, state property taxes, state corporation license taxes, and state
 10 sales and use taxes, but shall not include any taxes levied specifically for
 11 educational purposes;

12 (8) "State agency" means any state administrative body, agency, department, or division
 13 as defined in KRS 42.005, or any board, commission, institution, or division
 14 exercising any function of the state but which is not an independent municipal
 15 corporation or political subdivision;

16 (9) "Cabinet" means the Finance and Administration Cabinet;

17 (10) "Asbestos" means the asbestiform varieties of: chrysotile (serpentine); crocidolite
 18 (riebeckite); amosite (cummingtonite-grunerite); anthophyllite; tremolite; and
 19 actinolite;

20 (11) "Asbestos-containing material" means any material which contains more than one
 21 percent (1%) asbestos by weight;

22 (12) "Friable material" means any material applied onto ceilings, walls, structural
 23 members, piping, ductwork, or any other part of the building structure which, when
 24 dry, may be crumbled, pulverized, or reduced to powder by hand pressure;

25 (13) "Meeting" means all gatherings of every kind, including video teleconferences;

26 (14) "Video teleconference" means one (1) meeting, occurring in two (2) or more
 27 locations, where individuals can see and hear each other by means of video and

1 audio equipment;

2 (15) "Writing" or "written" shall mean letters, words, or numbers, or their equivalent, set
3 down by handwriting, typewriting, printing, photostating, photographing, magnetic
4 impulse, mechanical or electronic recording, or other form of data compilation;{
5 and}

6 (16) "Branch budget" shall have the same meaning as in KRS 48.010; and

7 (17) "Reverse auction" shall have the same meaning as in Section 2 of this Act.

8 ➔Section 10. KRS 56.803 is amended to read as follows:

9 (1) When an agency determines that it will need office or other space, the agency shall
10 submit a request for the acquisition of the additional space to the Department for
11 Facilities Management in the Finance and Administration Cabinet. Except in the
12 case of an emergency as described at KRS 56.805(3), an agency shall submit its
13 space request in writing to the department. In the case of an emergency, an agency
14 shall communicate its space needs to the department pursuant to KRS 56.805(3) as
15 soon as an agency knows that it will need the space. If the commissioner of the
16 Department for Facilities Management determines that insufficient space has been
17 allocated to the agency making the request and that it is appropriate to lease
18 additional space for the agency making the request, the commissioner shall acquire
19 the space required by lease as provided by KRS 43.050, 48.111, and 56.800 to
20 56.823.

21 (2) The Department for Facilities Management shall review each agency space request
22 to determine whether space suitable to meet the agency's reasonable needs may be
23 available in a state-owned or occupied building. If it is determined that there is
24 suitable space available in a state-owned or occupied building, the commissioner
25 shall notify the agency. A copy of the notice shall be kept on file.

26 (3) If it is determined that there is no suitable space available in a state-owned or
27 occupied building, the department shall comply with the procedures set forth in this

1 section in the leasing of space, except as otherwise provided in KRS 43.050,
2 48.111, and 56.800 to 56.823.

3 (4) The department shall draw up general requirement specifications for the space
4 required. These general requirement specifications shall not be changed except, at
5 the discretion of the commissioner, when the lease process is initiated again
6 pursuant to paragraph (c) of subsection (15) of this section or pursuant to paragraph
7 (b) of subsection (16) of this section. The general requirement specifications shall
8 be kept on file.

9 (5) (a) In soliciting the interest of lessors who have property to let in a county where
10 space is sought, the department shall give adequate public notice to reasonably
11 inform persons having property to let within the county of the type of space
12 required, the general location of the property, and the number of square feet
13 needed. The notice may include posting on the Internet or newspaper
14 advertisements. Each notice shall contain general information concerning the
15 agency requirements for the space sought and shall state the last time, date,
16 and place that written responses shall be received. When it is anticipated that a
17 lease may be negotiated containing deviations or variations from the terms and
18 conditions of the state standard lease form prescribed by the Division of Real
19 Properties, within the department, any deviations or variations shall be stated
20 in the notice.

21 (b) The Department for Facilities Management may use any means available to
22 notify landlords that a notice has been given.

23 (6) A property owner, or his representative, shall respond in writing on or before the
24 time and date designated in the notice and shall state in the writing the type and
25 location of the property, the name and address of the property owner, and the date of
26 availability of the property. The department shall deal only with individuals who
27 have submitted written responses on or before the time and date designated in the

1 notice.

2 (7) All written responses received on or before the time and date designated shall be
3 opened or downloaded at the same time, publicly read or posted, and kept on file by
4 the department.

5 (8) Within ten (10) business days of the opening of written responses, the department
6 shall transmit general requirement specifications to each person who submitted a
7 written response on or before the time and date designated. The same general
8 requirement specifications shall be transmitted to each person. The department
9 shall state whether a reverse auction will be used to determine any terms of the
10 proposals and shall specify the procedures for the reverse auction.

11 (9) After the general requirement specifications have been transmitted, except as
12 provided in paragraph (a) of subsection (13) of this section, the commissioner, and
13 department employees under his supervision, may negotiate with persons who
14 submitted written responses on or before the time and date designated. If in the
15 course of negotiations, a person proposes terms and conditions of lease different
16 from those contained in the state standard lease form which are determined to be in
17 the Commonwealth's best interest to accept, but no mention of the acceptability
18 thereof has been made in the notice given pursuant to subsection (5) of this section,
19 all other persons who submitted written responses on or before the time and date
20 designated shall be notified of the terms and conditions and shall be allowed to
21 incorporate the terms and conditions in written proposals when submitted pursuant
22 to subsection (12) of this section. A copy of each notice shall be kept on file.

23 (10) The department shall inspect each space proposed to be leased to determine its
24 suitability to the reasonable needs of the agency for whose use the property is
25 sought. The owner of the property, or the owner's representative, shall provide
26 access to the property for the inspection. A report of the findings about each
27 property inspected shall be submitted on a site evaluation form to the commissioner

1 of the department. Completed site evaluation forms shall be kept on file.

2 (11) After the commissioner has reviewed the completed site evaluation forms, the
 3 commissioner shall inform each owner of property, or his representative, of the
 4 steps necessary to bring the property up to general and specific requirement
 5 specifications. The commissioner shall also invite each person to submit a written
 6 proposal on a form created by the Department for Facilities Management. A copy of
 7 the form shall be provided to each bidder. **The department may require any terms**
 8 **of the proposal to be the subject of a reverse auction.** A written proposal shall
 9 constitute a best and final offer. The department shall not consider a written
 10 proposal unless it is submitted on a department form on or before the time and date
 11 designated.

12 (12) All written **portions of the** proposals submitted on or before the time and date
 13 designated shall be opened at the same time, publicly identified by the name of the
 14 property owner and the location of the property, and kept on file.

15 (13) Except pursuant to paragraph (b) of subsection (15) of this section, when the
 16 requirements of paragraph (a) of this subsection shall not apply, from the time that
 17 written proposals are opened until the awarding of a lease, the department:

18 (a) Shall not negotiate or agree to changes in the terms of written proposals
 19 except to correct technical errors;

20 (b) Shall log in all contacts between department employees and any person with
 21 an interest in the awarding of a lease. The log shall state the time, date, place,
 22 and a summary of the substance of each contact. Each log entry shall be
 23 signed by the department employee who was contacted. After the lease is
 24 awarded, the log shall be kept as a department record.

25 (14) (a) The commissioner shall assess the proposals, taking into account factors
 26 including, but not limited to: consultation with the head of the agency for
 27 whose use the space is sought; the location and accessibility of the property to

1 the public; its condition and state of repair; its conformity with the
 2 requirements of occupational health and safety regulations; its conformity
 3 with applicable state fire, health, safety and sanitation requirements; the
 4 proposed rental rates; utility and janitorial costs; agency moving costs; any
 5 terms of the proposal determined through a reverse auction; and whether the
 6 property proposed is in substantial conformity with the general and specific
 7 requirement specifications.

8 (b) The commissioner shall give preference to properties in areas which have
 9 received, within the previous five (5) year period, state community
 10 development funds for revitalization if properties are offered at a competitive
 11 rate and meet the provisions of paragraph (a) of this subsection.

12 (15) The commissioner, relying exclusively on his assessment made pursuant to
 13 subsection (14) of this section, shall:

14 (a) Choose the best proposal in the interest of the Commonwealth;

15 (b) Be permitted to negotiate with a potential lessor if he was the only responsive
 16 and responsible potential lessor who submitted a proposal; or

17 (c) Except as provided in paragraph (b) of this subsection, reject all proposals
 18 when none is in the Commonwealth's best interest to accept as assessed
 19 according to the factors stated in subsection (14) of this section and may, at
 20 his discretion, initiate the lease process again.

21 (16) (a) The commissioner shall award or decline to award a lease to the potential
 22 lessor who submitted the best proposal pursuant to paragraph (a) of subsection
 23 (15) of this section or who negotiated with the commissioner pursuant to
 24 paragraph (b) of subsection (15) of this section. However, the commissioner
 25 shall not award a lease to a potential lessor who negotiated with the
 26 commissioner pursuant to paragraph (b) of subsection (15) of this section if
 27 that potential lessor's proposal after negotiations was not in the

1 Commonwealth's best interest to accept as assessed according to the factors
2 stated in subsection (14) of this section, and the commissioner shall not award
3 a lease to a person other than a potential lessor prescribed in this paragraph.

4 (b) If the commissioner declines to award a lease, he may, at his discretion,
5 initiate the lease process again.

6 (17) The commissioner shall put in writing the justifications for his decisions made
7 pursuant to subsections (15) and (16) of this section. This writing shall be kept on
8 file.

9 (18) The commissioner, all department employees under the commissioner's supervision
10 who performed a site evaluation or negotiated a lease agreement under this section,
11 the head of the agency that will occupy the leased space, and all agency employees
12 who were directly involved with a site evaluation or lease negotiations shall sign
13 separate certificates, devised by the commissioner, which shall provide the
14 signatory with the option of certifying that, to the best of his knowledge, he is either
15 aware or unaware of circumstances which may constitute a violation of KRS 56.800
16 to 56.823. The Department for Facilities Management shall keep the certificates on
17 file and shall inform state agencies of the legal requirements concerning lease
18 certification on an annual basis.

19 (19) The department shall notify each person who submitted a written response on or
20 before the time and date designated in the public notice pursuant to subsection (6)
21 of this section, but who was not awarded the lease, of the selected property to be
22 leased, and that the person has a right to examine the leasing records relevant to the
23 lease that was awarded. If the Capital Projects and Bond Oversight Committee,
24 pursuant to KRS 56.823(2), will review the awarding of a lease, each notice shall
25 state that fact. A copy of each notice shall be kept on file.

26 (20) Prior to finalization of the lease, the department or the leasing agency shall inspect
27 the property to ensure that any changes described in subsection (11) of this section

necessary to bring the property up to specifications have been completed in a manner satisfactory to the agency or department. At the conclusion of the inspection, the owner shall be advised in writing by the department either that the property is approved for occupancy and the lease may be finalized, or that there remain changes to be completed or corrected before the lease may be finalized.

➔Section 11. KRS 160.290 is amended to read as follows:

(1) Each board of education shall have general control and management of the public schools in its district and may establish schools and provide for courses and other services as it deems necessary for the promotion of education and the general health and welfare of pupils, consistent with the administrative regulations of the Kentucky Board of Education. Each board shall have control and management of all school funds and all public school property of its district and may use its funds and property to promote public education. Each board shall exercise generally all powers prescribed by law in the administration of its public school system, appoint the superintendent of schools, and fix the compensation of employees.

(2) Each board shall make and adopt, and may amend or repeal, rules, regulations, and bylaws for its meetings and proceedings for the management of the schools and school property of the district, for the transaction of its business, and for the qualification and duties of employees and the conduct of pupils. The rules, regulations, and bylaws made by a board of education shall be consistent with the general school laws of the state and shall be binding on the board of education and parties dealing with it until amended or repealed by an affirmative vote of a majority of the members of the board. The rules, regulations, and bylaws shall be spread on the minutes of the board and be open to the public. *The rules, regulations, and bylaws may include the use of reverse auctions as defined in Section 2 of this Act in the procurement of goods and leases.*

(3) Local boards of education electing to enter into agreements pursuant to the

Interlocal Cooperation Act, KRS 65.210 to 65.300, with other local boards of education to establish consortia to provide services in accordance with the Kentucky Education Reform Act of 1990, 1990 Ky. Acts Ch. 476, may transfer real or personal property to the consortia without receiving fair market value compensation. The joint or cooperative action may employ employees transferred from employment of a local board of education, and the employees shall retain their eligibility for the Kentucky Teachers' Retirement System. The chief state school officer, under administrative regulations of the Kentucky Board of Education, may allot funding to an interlocal cooperative board created by two (2) or more local school districts pursuant to KRS 65.210 to 65.300 to provide educational services for the mutual advantage of the students in the representative districts. All statutes and administrative regulations that apply to the use of these funds in local school districts shall also apply to cooperative boards.

➔Section 12. KRS 164A.575 is amended to read as follows:

- (1) The governing boards of each institution may elect to purchase interest in real property, contractual services, rentals of all types, supplies, materials, equipment, printing, and services, except that competitive bids may not be required for:
 - (a) Contractual services where no competition exists;
 - (b) Food, clothing, equipment, supplies, or other materials to be used in laboratory and experimental studies;
 - (c) Instructional materials available from only one (1) source;
 - (d) Where rates are fixed by law or ordinance;
 - (e) Library books;
 - (f) Commercial items that are purchased for resale;
 - (g) Professional, technical, scientific, or artistic services, but contracts shall be submitted in accordance with KRS 45A.690 to 45A.725;
 - (h) All other commodities, equipment, and services which, in the reasonable

1 discretion of the board, are available from only one (1) source; and

2 (i) Interests in real property.

3 (2) Nothing in this section shall deprive the boards from negotiating with vendors who
4 maintain a General Services Administration price agreement with the United States
5 of America or any agency thereof, provided, however, that no contract executed
6 under this provision shall authorize a price higher than is contained in the contract
7 between General Services Administration and the vendor affected.

8 (3) The governing board shall require the institution to take and maintain inventories of
9 plant and equipment.

10 (4) The governing board shall establish procedures to identify items of common general
11 usage among all departments to foster volume purchasing. It shall establish and
12 enforce schedules for purchasing supplies, materials, and equipment.

13 (5) The governing board shall have power to salvage, to exchange, and to condemn
14 supplies, equipment, and real property.

15 (6) Upon the approval of the secretary of the Finance and Administration Cabinet, the
16 governing board may purchase or otherwise acquire all real property determined to
17 be needed for the institution's use. The amount paid shall not exceed the appraised
18 value as determined by a qualified appraiser or the value set by the eminent domain
19 procedure. Any real property acquired under this section shall be in name of the
20 Commonwealth for the use and benefit of the institution.

21 (7) The governing board shall sell or otherwise dispose of all real or personal property
22 of the institution which is not needed or has become unsuitable for public use, or
23 would be more suitable consistent with the public interest for some other use, as
24 determined by the board. The determination of the board shall be set forth in an
25 order, and shall be reached only after review of a written request by the institution
26 desiring to dispose of the property. Such request shall describe the property and
27 state the reasons why the institution believes disposal should be effected. All

1 instruments required by law to be recorded which convey any interest in any such
 2 real property so disposed of shall be executed and signed by the appropriate officer
 3 of the board. Unless the board deems it in the best interest of the institution to
 4 proceed otherwise, all such real or personal property shall be sold either by
 5 invitation of sealed bids or by public auction; provided, however, that the selling
 6 price of any interest in real property shall not be less than the appraised value
 7 thereof as determined by the Finance and Administration Cabinet or the
 8 Transportation Cabinet for such requirements of that department.

9 (8) Real property or any interest therein may, subject to the provisions of KRS Chapter
 10 45A, be purchased, leased, or otherwise acquired from any officer or employee of
 11 any board of the institution, based upon a written application by the grantor or
 12 lessor approved by the board, that the employee has not either himself or through
 13 any other person influenced or attempted to influence either the board requesting the
 14 purchase of the property. In any case in which such an acquisition is consummated,
 15 the said request and finding shall be recorded and kept by the Secretary of State
 16 along with the other documents recorded pursuant to the provisions of KRS Chapter
 17 56.

18 (9) (a) As used in this section, "construction manager-agency," "construction
 19 management-at-risk," "design-bid-build," and "design-build" shall have the
 20 same meaning as in KRS 45A.030.

21 (b) For capital construction projects, the procurement may be on a total design-
 22 bid-build basis, a design-build basis, or construction management-at-risk
 23 basis, whichever in the judgment of the board offers the best value to the
 24 taxpayer. Proposals shall be reviewed by the institution's engineering staff to
 25 assure quality and value, and compliance with procurement procedures. All
 26 specifications shall be written to promote competition. Services for projects
 27 delivered on the design-build basis or construction management-at-risk basis

1 shall be procured in accordance with KRS 45A.180 and the regulations
2 promulgated in accordance with KRS 45A.180. Nothing in this section shall
3 prohibit the procurement of construction manager-agency services.

4 (10) The governing board shall attempt in every practicable way to insure the
5 institution's supplying its real needs at the lowest possible cost. To accomplish this
6 the board may enter into cooperative agreements with other public or private
7 institutions of education or health care.

8 (11) The governing board shall have control and supervision over all purchases of energy
9 consuming equipment, supplies, and related equipment purchased or acquired by
10 the institution, and shall designate by regulation the manner in which an energy
11 consuming item will be purchased so as to promote energy conservation and
12 acquisition of energy efficient products.

13 (12) The governing board may negotiate directly for the purchase of contractual services,
14 supplies, materials, or equipment in bona fide emergencies regardless of estimated
15 costs. The existence of the emergency must be fully explained, in writing, by the
16 vice president responsible for business affairs and such explanation must be
17 approved by the university president. The letter and approval shall be filed with the
18 record of all such purchases. Where practical, standard specifications shall be
19 followed in making emergency purchases. A good faith effort shall be made to
20 effect a competitively established price for emergency purchases.

21 (13) (a) All governing boards that purchase agricultural products, as defined by KRS
22 45A.630, shall, on or before January 1 of each year, provide a report to the
23 Legislative Research Commission and to the Department of Agriculture
24 describing the types, quantities, and costs of each product purchased. The
25 report shall be completed on a form provided by the department.

26 (b) If purchasing agricultural products, a governing board shall encourage the
27 purchase of Kentucky-grown agricultural products in accordance with KRS

1 45A.645. If a governing board purchases agricultural products through a
 2 contract with a vendor or food service provider, the contract shall require that
 3 if Kentucky-grown agricultural products are purchased, the products shall be
 4 purchased in accordance with KRS 45A.645. Only contracts entered into or
 5 renewed after July 15, 2008, shall be required to comply with the provisions
 6 of this subsection.

- 7 (c) All governing boards that purchase Kentucky-grown agricultural products
 8 shall, on or before January 1 of each year, provide a report to the Legislative
 9 Research Commission and to the Department of Agriculture describing the
 10 types, quantities, and costs of each product purchased. The report shall be
 11 completed on a form provided by the department.


12 **(14) The governing boards may authorize the use of reverse auctions as defined in**
 13 **Section 2 of this Act for the procurement of goods and leases.**

14 ➔Section 13. KRS 58.600 is amended to read as follows:

15 As used in KRS 58.600 to 58.610, unless the context requires otherwise:

- 16 (1) "Energy conservation revenue bonds" or "bonds" means securities issued by a local
 17 public agency in accordance with the provisions of KRS 58.600 to 58.610 to pay for
 18 energy conservation measures under guaranteed energy savings contracts;
- 19 (2) "Energy conservation measure" means a facility alteration designed to reduce
 20 energy consumption or operating costs, and may include one (1) or more of the
 21 following:
- 22 (a) Insulation of building structure or systems within buildings;
- 23 (b) Storm windows or doors, caulking or weatherstripping, multiple pane
 24 windows or doors, heat absorbing or heat reflective glazing for windows and
 25 doors, additional glazing, reductions in glass area or other window and door
 26 systems modifications that reduce energy consumption;
- 27 (c) Automated or computerized energy control systems;

- 1 (d) Heating, ventilating, or air conditioning system modifications or
2 replacements;
- 3 (e) Replacement or modification of lighting fixtures to increase energy efficiency
4 of the lighting system without increasing the overall illumination of the
5 building, unless an increase in illumination is necessary to conform to
6 applicable state or local building codes for the lighting system after the
7 proposed modifications are made;
- 8 (f) Energy recovery systems;
- 9 (g) Cogeneration systems that produce steam or forms of energy such as heat as
10 well as electricity for use primarily within a building or complex of buildings;
- 11 (h) Energy conservation measures that provide long-term operating cost
12 reductions; or
- 13 (i) Any life safety measures that provide long-term operating cost reductions;
- 14 (3) "Local public agency" means a city, county, charter county, urban-county, school
15 district, special district, or an agency formed by a combination of these agencies
16 under KRS Chapter 79;
- 17 (4) "Capital cost avoidance" has the same definition as in KRS 45A.345~~[(2)]~~; and
- 18 (5) "Guaranteed energy savings contract" has the same definition as in KRS
19 45A.345~~[(27)]~~.

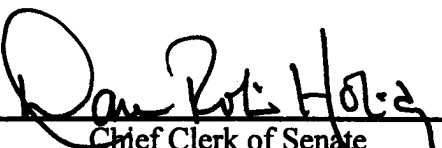


President of Senate



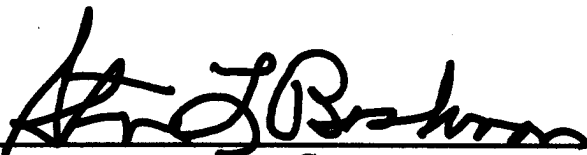
Speaker-House of Representatives

Attest:



Chief Clerk of Senate

Approved



Governor

Date